

Uncertainties Facing the Use, Construction, and Inspection of Offshore Wind Vessels

Maritime Risk Symposium, November 2023

Paul Hobart Homeland Security and Justice team U.S. Government Accountability Office



Legal Overview & Implications

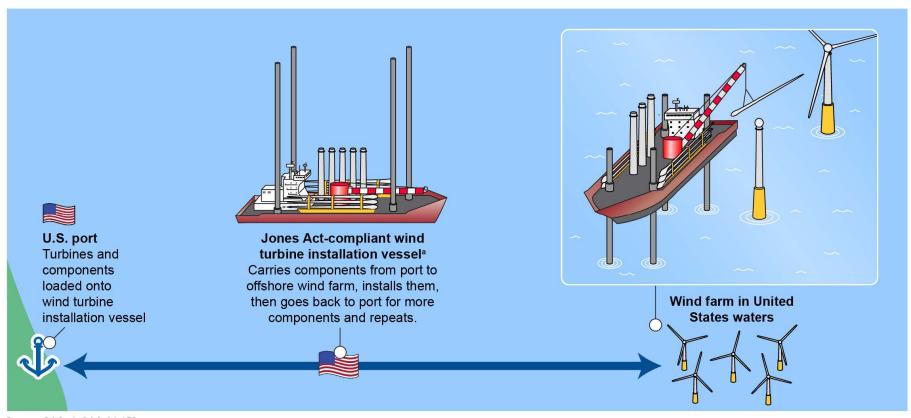
- Vessels carrying merchandise or passengers between two U.S. points must be built and registered in the U.S.
- Foreign vessels may be used for construction activities.
- The U.S. does not have sufficient vessel capacity or infrastructure to support wind development on a wider scale.





Approaches to Offshore Wind Installation

Wind Turbine Installation Vessel

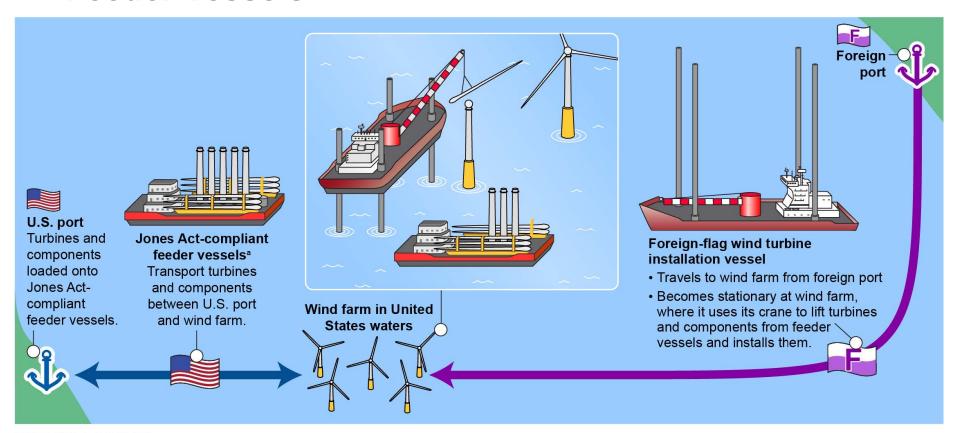


Source: GAO. | GAO-21-153



Approaches to Offshore Wind Installation (cont'd)

> Feeder Vessels



Source: GAO. | GAO-21-153



Operations and Maintenance Vessels

Crew Transfer Vessels



Service Operations Vessels





Stakeholders Cited Multiple Challenges Related to Jones Act-Compliant Vessels for Offshore Wind

- Vessel contracting
- Potential obsolescence
- Installation approach and vessel needs
- Port limitations
- Vessel workforce

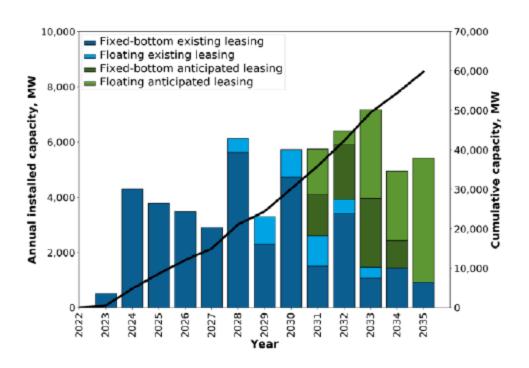


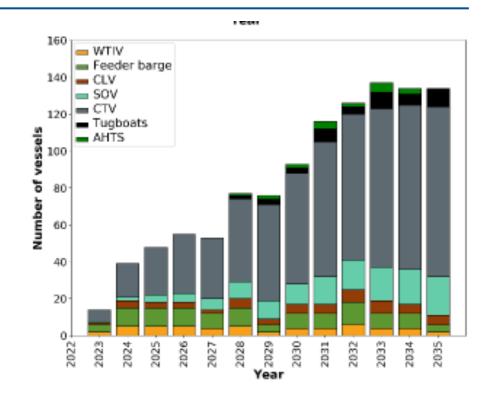
Source: DJ/stock.adobe.com.



Offshore Wind Energy Growth

Achieving "30 by 30" will require dramatically increasing the number of vessels to support the industry





WTIV = wind turbine installation vessel

CLV = cable lay vessel

SOV = service operation vessel

CTV = crew transfer vessel

AHTS = anchor handling tug supply



Availability of Offshore Vessels

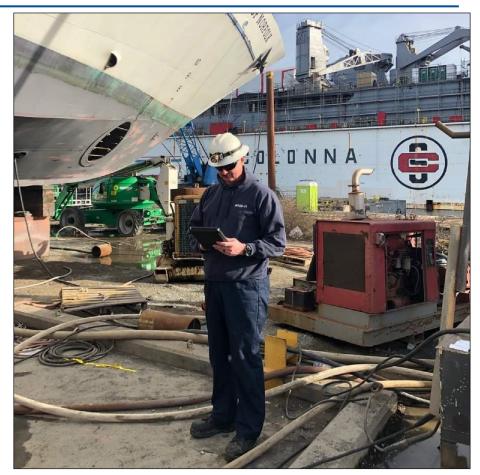
Lack of certain vessels poses a risk to achieving the national offshore wind energy target

| Vessel Type | Estimated Cost | Estimated Construction Time | # Existing | Estimated Peak Demand to 2030 | Risk to 30- GW Target |
|--------------------------------------|--|-----------------------------------|---|--|--------------------------|
| U.Sdedicated WTIV | \$250-\$500 million | 3 years | 0 (1 under construction) | 5 | |
| CLV | \$250 million | 3 years | 0 | 4 | |
| Feeder barge/vessel | \$150–\$200 million new, \$10–\$20 million retrofit | Depends on design | 20 jack-ups, 44 barges | 10 | |
| SOV | \$50-\$100 million new, \$10-\$50 million retrofit | 2-3 years | 0 (2 under construction, multiple oil and gas vessels which could be adapted) | 13+ | |
| стv | \$5-\$10 million | 1- 2 years | 3 | 58 | |
| Scour protection vessel | \$200 million | 3 years | 0 (1 under construction) | 2 | |
| Heavy lift vessel | Depends on design | | 18 | Depends on installation strategy | |
| Anchor handling tug supply vessel | \$100 - \$200 million | 2 years | Limited supply | 2 | |



Coast Guard's Role

- Coast Guard inspects U.S. vessels
 - during construction
 - > annually while in operation
- "Offshore Supply Vessels" require special certifications



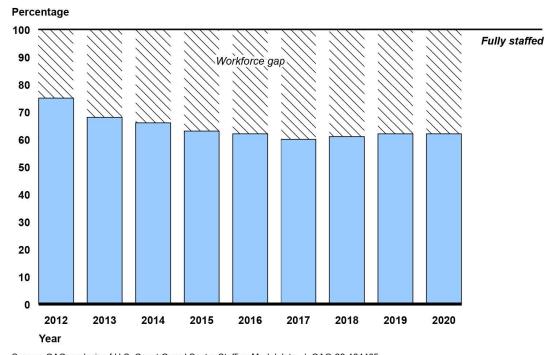
Source: U.S. Coast Guard. | GAO-22-104465



Coast Guard Resource Uncertainties

- Service member shortfall of 3,500; recruiting targets missed in recent years (GAO-23-106750)
- Marine inspector workforce shortage (GAO-22-104465)
- No forecasting of demand for offshore energy industry

Coast Guard Marine Inspector Workforce Gap



Source: GAO analysis of U.S. Coast Guard Sector Staffing Model data. | GAO-22-104465

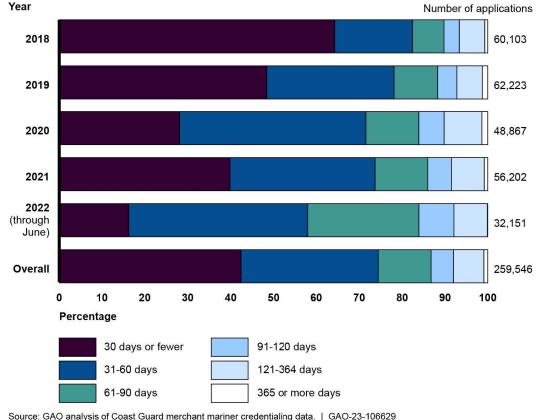


Merchant Mariner Credentialing

- US has a shortage of mariners with offshore wind experience.
- Coast Guard issues credentials to qualified mariners.
- > 25% of credentials took longer than 60 days to process.

GAO-23-106629

Percentage of Credentials Issued by Overall **Processing Time (in Days)**





Managing Uncertainties

- Federal programs
- Congressional considerations
- Coast Guard strategic planning & performance





Questions?





GAO on the Web

Connect with GAO on <u>LinkedIn</u>, <u>Facebook</u>, <u>Flickr</u>, <u>Twitter</u>, <u>YouTube</u> and our Web site: <u>https://www.gao.gov/</u> Subscribe to our <u>RSS Feeds</u> or <u>Email Updates</u>. Listen to our <u>Podcasts</u> and read <u>The Watchblog</u>

Congressional Relations

A. Nicole Clowers, Managing Director, <u>ClowersA@gao.gov</u> (202) 512-4400, U.S. Government Accountability Office 441 G Street, NW, Room 7125, Washington, DC 20548

Public Affairs

Chuck Young, Managing Director, youngc1@gao.gov (202) 512-4800, U.S. Government Accountability Office 441 G Street, NW, Room 7149, Washington, DC 20548

Strategic Planning and External Liaison

Stephen J. Sanford, Managing Director, spel@gao.gov, (202) 512-4707, U.S. Government Accountability Office, 441 G Street NW, Room 7814, Washington, DC 20548

Copyright

This is a work of the U.S. government and is not subject to copyright protection in the United States. The published product may be reproduced and distributed in its entirety without further permission from GAO. However, because this work may contain copyrighted images or other material, permission from the copyright holder may be necessary if you wish to reproduce this material separately.